

## 9.0 IMPLEMENTATION

### 9.1 CHAPTER SUMMARY

The purpose of this chapter is to explain how the comprehensive plan will be utilized to guide future growth and development in the Town of Hickory Grove and is intended to serve as the blueprint for the future. As change is inevitable, the plan will need to be amended to reflect major changes. Section 9.5 will review how each chapter of the comprehensive plan elements interrelate and how the plan will be monitored and evaluated. Section 9.9 discusses how the plan must be updated at a minimum of once every ten years.

#### Wisconsin State Statute 66.1001(2)(i)

##### (i) Implementation.

A compilation of programs and specific actions to be completed in a stated sequence, including proposed changes to any applicable zoning ordinances, official maps, sign regulations, erosion and storm water control ordinances, historic preservation ordinances, site plan regulations, design review ordinances, building codes, mechanical codes, housing codes, sanitary codes or subdivision ordinances, to implement the objectives, policies, plans and programs contained in [pars. \(a\) to \(h\)](#). The element shall describe how each of the elements of the comprehensive plan will be integrated and made consistent with the other elements of the comprehensive plan, and shall include a mechanism to measure the local governmental unit's progress toward achieving all aspects of the comprehensive plan. The element shall include a process for updating the comprehensive plan. A comprehensive plan under this subsection shall be updated no less than once every 10 years.

### 9.2 VISION STATEMENT

The following is a review of the vision statement found in Chapter 1, Issues and Opportunities, section 1.8. The vision statement serves as the overall guide for land use decision making in the Town of Hickory Grove.

*In 2029, the Town of Hickory Grove is comprised of a community, productive farms, and natural and cultural resources and a well-maintained land use plan. It is an appealing place to live, work, and visit. It maintains farms and forests as working resources. Hickory Grove preserves and enhances open spaces, natural areas and trout streams. The Town government oversees orderly change within the town.*

### 9.3 GOALS, OBJECTIVES AND POLICY RECOMMENDATIONS

The following are Implementation goals, objectives and policy recommendations. They support the goals, objectives, policies and programs specified in the previous eight chapters and will guide the implementation of this comprehensive plan in the Town of Hickory Grove over the next 20 years.

1. **Comply with and enforce the 14 Planning Goals and the Policies and Programs outlined in this Comprehensive Plan (listed in total in Chapter 8, Land Use).**
2. **Enforce local ordinances to support the vision noted in Section 9.2.**
3. **Comply with applicable County, State, and Federal regulations.**
4. **Amend the local comprehensive plan and local ordinances only after careful evaluation of existing conditions and potential impacts.**
5. **Update the Town of Hickory Grove Comprehensive Plan at a minimum of every ten years as required by Wisconsin State Statute 66.1001.**

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#### **9.4 LOCAL ORDINANCE AND REGULATIONS**

The intent of local ordinances and regulations is to guide land development within the Town. By carefully applying these local ordinances and regulations, the Town of Hickory Grove will be accomplishing the goals and policies of the comprehensive plan. Enforcement of such ordinances and regulations serve an important function by ensuring orderly growth and development. The Town of Hickory Grove will use their plan and their local ordinances as their enforcement tools.

#### **9.5 CONSISTENCY AMONG PLAN ELEMENTS**

As required by Wisconsin State Statute 66.1001, all elements included in this plan are consistent with one another and no known conflicts exist. If there is a question regarding a decision that is not clearly conveyed in the details of this plan, then the decision should be based on the intent of the vision statement. All nine elements included in this plan work to achieve the desired future for the Town of Hickory Grove.

#### **9.6 SEVERABILITY**

If any provision of this Plan shall be found to be invalid or unconstitutional, or if the application of this Plan to any person or circumstances is found to be invalid or unconstitutional, such invalidity or unconstitutionality shall not affect the other provisions or applications of this Plan, which can be given effect without the invalid or unconstitutional provision or application.

#### **9.7 PLAN ADOPTION**

The first official action required to implement the Town of Hickory Grove Comprehensive Plan is official adoption of the plan by the local Plan Commission. Once the local Plan Commission recommends the plan by resolution, the Town Board then adopts the comprehensive plan by ordinance as required by State Statute 66.1001. The Hickory Grove Comprehensive Plan will take effect when the Town Board passes it. After the plan is adopted by ordinance, it then becomes the official tool for future development in the next 20 years. The plan is designed to guide development in a consistent manner.

#### **9.8 PLAN AMENDMENTS**

Amendments may be necessary due to changes in Town policies, programs, or services, as well as changes in state or federal laws. An amendment may also be needed due to unique proposals presented to the Town. Amendments are any changes to plan text or maps. The Town Board can amend the Hickory Grove Comprehensive Plan at any time. Proposed amendments should be channeled through the local Planning Commission, with final action occurring at the Town Board, including proper public notices and hearings. Amendments should be done with extreme caution: they should not be made simply to avoid local planning pressure.

#### **9.9 PLAN UPDATES**

As required by Wisconsin State Statute, this comprehensive plan needs to be updated at least once every ten years. An update is different from an amendment, as an update is a major revision of multiple plan sections including maps. The plan was originally written based on variables that are ever changing and future direction might be inaccurately predicted. A plan update should include public involvement, as well as an official public hearing.

#### **9.10 MEASURING PROGRESS**

The success of this comprehensive plan will be measured by the extent to which the Town of Hickory Grove achieves its vision of the future for their community by following the goals, objectives, policies, and programs outlined in the plan. In order to do so, the Planning Commission will review this Comprehensive Plan every two (2) years.

#### **9.11 GOAL AND POLICY SUMMARY**

Comprehensive Plans are comprised of nine elements (Issues and Opportunities, Utilities and Community Facilities, Agricultural, Natural, and Cultural Resources, Housing, Transportation, Economic Development, Intergovernmental Cooperation, Land Use, and Implementation). Each element has policy statements, which contribute to the overall plan, supporting a jurisdiction's vision and goals. Policy statements give the jurisdiction general guidelines to help in making land use decisions.

Chapter goals are summarized in Table 9.1. Plan policies are summarized in Tables 9.2 through 9.10, with policies listed by element and showing implementation actions and the party responsible for such actions in four separate columns. The key below describes Table notation.

**IMPLEMENTATION ACTION**

- **Does not require specific action** – This policy is a general statement of direction that does not need a specific ordinance or program to be enforced. It is enforced through conscious decision making and by following the local comprehensive Plan, which is passed by ordinance.
- **Ordinance** - The policy is enforced by an existing ordinance or an ordinance currently in development.
- **Specific Action** – responsibility inherent in Planning Commission duties. Specific actions may be self-explanatory.
- **Ongoing** – The policy is currently part of the jurisdiction’s actions.

**RESPONSIBILITY**

**Town of Hickory Grove**

- **Town Planning Commission** – The Planning Commission receives proposals/applications, reviews the proposal against the plan and any local ordinances, then makes a recommendation to the Town Board.
- **Town Board** – As the elected body of the community, the Town Board acts as the decision making authority and has the responsibility to make sure that the specific policy is enforced. The Board reviews the Planning Commission’s recommendation and makes a final decision.

**Grant County**

- **County Planning and Zoning Commission** – The Planning Commission receives proposals/applications, reviews the proposal against the plan and County and local ordinances, then makes a recommendation to the County Board.
- **County Board** – As the elected body of the community, the County Board acts as the final decision making authority and has the responsibility to make sure that the specific policy is enforced. The Board reviews the Planning and Zoning Commission’s recommendation and makes a final decision.

**IMPLEMENTATION TIMELINE**

- If action is not required or is ongoing, no timeline is necessary. If action is required, a timeline is indicated, depending on the recommended action. For instance, if an ordinance needs to be created or amended, a timeline of one year is recommended.

**IMPLEMENTATION TOOLS**

- Implementation tools can include model ordinances, maps, or other planning documentation, depending on the need.

**Table 9.1 Goals**

|   |
|---|
| <b>Chapter 1, Issues and Opportunities</b>  |
| <ol style="list-style-type: none"> <li>1. Protect and improve the health, safety, and welfare of residents in the Town of Hickory Grove.</li> <li>2. Preserve and enhance the quality of life for the residents of the Town of Hickory Grove.</li> <li>3. Protect and preserve the community character of the Town of Hickory Grove.</li> </ol>   |
| <b>Chapter 2, Utilities and Community Facilities</b>  |
| <ol style="list-style-type: none"> <li>1. Encourage land uses, densities and regulations that promote efficient development patterns and relatively low municipal, state governmental and utility costs.</li> <li>2. Provide adequate infrastructure and public services and an adequate supply of developable land to meet existing and future market demand for residential, commercial and industrial uses.</li> </ol> |

**Table 9.1 (cont.) Goals**

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| <b>Chapter 3, Agricultural, Natural, and Cultural Resources</b>  |
| <ol style="list-style-type: none"> <li>1. Protect economically productive areas, including farmland and forests.</li> <li>2. Protect natural areas, including wetlands, wildlife habitats, lakes, woodlands, open spaces, and groundwater resources.</li> <li>3. Preserve cultural, historic, and archaeological sites.</li> </ol>   |
| <b>Chapter 4, Housing</b>  |
| <ol style="list-style-type: none"> <li>1. Provide an adequate supply of affordable housing for individuals of all income levels throughout the community.</li> </ol>   |
| <b>Chapter 5, Transportation</b>   |
| <ol style="list-style-type: none"> <li>1. Encourage neighborhood designs that support a range of transportation choices.</li> <li>2. Provide an integrated, efficient, and economical transportation system that affords mobility, convenience, safety, and meets the needs of all citizens, including transit-dependent and disabled citizens.</li> </ol>   |
| <b>Chapter 6, Economic Development</b>   |
| <ol style="list-style-type: none"> <li>1. Promote the expansion or stabilization of the current economic base and the creation of a range of employment opportunities.</li> <li>2. Provide adequate infrastructure and public services and an adequate supply of developable land to meet existing and future market demand for residential, commercial and industrial uses.</li> <li>3. Promote the redevelopment of land with existing infrastructure and public services and the maintenance and rehabilitation of existing residential, commercial and industrial structures.</li> <li>4. Build community identity by revitalizing roads and enforcing design standards.</li> <li>5. Protect economically productive areas, including farmland and forests.</li> </ol>   |
| <b>Chapter 7, Intergovernmental Cooperation</b>  |
| <ol style="list-style-type: none"> <li>1. Encourage coordination and cooperation among nearby units of government.</li> </ol>  |
| <b>Chapter 8, Land Use</b>   |
| <ol style="list-style-type: none"> <li>1. Promote the redevelopment of lands with existing infrastructure and public services and the maintenance and rehabilitation of existing residential, commercial and industrial structures.</li> <li>2. Encourage neighborhood designs that support a range of transportation choices.</li> <li>3. Protect natural areas, including wetlands, wildlife habitats, lakes, woodlands, open spaces and groundwater resources.</li> <li>4. Protect economically productive areas, including farmland and forests.</li> <li>5. Encourage land-uses, densities and regulations that promote efficient development patterns and relatively low municipal, state governmental and utility costs.</li> <li>6. Preserve cultural, historic and archaeological sites.</li> <li>7. Encourage coordination and cooperation among nearby units of government.</li> <li>8. Build community identity by revitalizing main streets and enforcing design standards.</li> <li>9. Provide an adequate supply of affordable housing for individuals of all income levels throughout each community.</li> <li>10. Provide adequate infrastructure and public services and an adequate supply of developable land to meet existing and future market demand for residential, commercial and industrial uses.</li> <li>11. Promote the expansion or stabilization of the current economic base and the creation of a range of employment opportunities at the state, regional and local levels.</li> <li>12. Balance individual property rights with community interests and goals.</li> <li>13. Plan and develop land uses that create or preserve varied and unique urban and rural communities.</li> <li>14. Provide an integrated, efficient and economical transportation system that affords mobility, convenience and safety and that meets the needs of all citizens, including transit-dependent and disabled citizens.</li> </ol> |
| <b>Chapter 9, Implementation</b>   |
| <ol style="list-style-type: none"> <li>1. Comply with and enforce the 14 Planning Goals and the Policies and Programs outlined in this Comprehensive Plan (listed in total in Chapter 8, Land Use).</li> <li>2. Enforce local ordinances to support the vision noted in Section 9.2.</li> <li>3. Comply with applicable County, State, and Federal regulations.</li> <li>4. Amend the local comprehensive plan and local ordinances only after careful evaluation of existing conditions and potential impacts.</li> <li>5. Update the Town of Hickory Grove Comprehensive Plan at a minimum of every ten years as required by Wisconsin State Statute 66.1001.</li> </ol>   |

**Table 9.2 Issues and Opportunities**

| POLICIES   | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|--|----------------------------------|---------------------------------|-------------------------|----------------------|
| Protect and improve the health, safety, and welfare of residents in the Town of Hickory Grove. | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Preserve and enhance the quality of life for the residents of the Town of Hickory Grove.       | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Protect and preserve the community character of the Town of Hickory Grove.                     | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |

**Table 9.3 Utilities and Community Facilities**

| POLICIES   | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIME LINE | IMPLEMENTATION TOOLS |
|--|----------------------------------|---------------------------------|--------------------------|----------------------|
| Review new development proposals and carefully examine their impact on the community's services.   | Does not require specific action | Planning Commission, Town Board | NA                       | NA                   |
| Develop a strategy for siting telecommunication ("cell") towers.   | Specific action                  | Planning Commission, Town Board | June, 2010               | Town Land Use Map    |
| Guide new growth to areas that are most efficiently served with utilities.   | Does not require specific action | Planning Commission, Town Board | NA                       | NA                   |
| Ensure that new development bears all capital improvement costs required by the development.   | Does not require specific action | Planning Commission, Town Board | NA                       | NA                   |
| Consider writing and implementing a capital improvements plan (CIP) and review it annually, making adjustments to meet the needs of the community. | Does not require specific action | Planning Commission, Town Board | NA                       | NA                   |

**Table 9.4 Agricultural, Natural, and Cultural Resources**

| AGRICULTURAL POLICIES  | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|--|----------------------------------|---------------------------------|-------------------------|----------------------|
| Encourage the rural and agricultural character of the community.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Encourage the preservation of the family farm and farmland in the community.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Discourage isolated non-agricultural commercial and industrial uses in agricultural areas, except for agricultural businesses and home based businesses. | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Maintain the jurisdiction's agricultural infrastructure to support farming.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Rezoning of agricultural land will take all the agricultural policies in this Plan into consideration.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| NATURAL RESOURCE POLICIES  | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
| Encourage the preservation of scenic, historic, and scientific areas for the benefit of present and future generations.                                  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Encourage the suppression and limitation of noxious weeds.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| CULTURAL RESOURCE POLICIES   | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
| Encourage the protection of important cultural resources in the community.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |

**Table 9.5 Housing**

| POLICIES   | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|--|----------------------------------|---------------------------------|-------------------------|----------------------|
| Strive to ensure that all future development or redevelopment proposals enhance the overall quality of community life. | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Encourage the construction of rural residential homes away from agricultural operations.                               | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |

**Table 9.6 Transportation**

| POLICIES   | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS      |
|--|----------------------------------|---------------------------------|-------------------------|---------------------------|
| Strive to increase the safety of non-motorized transportation modes.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                        |
| Developers are required to pay for development plans as well as the cost of road improvements or construction (which must meet local road or street design standards). | Does not require specific action | Planning Commission, Town Board | NA                      | NA                        |
| Coordinate with WisDOT and Grant County Highway Department on transportation planning projects.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                        |
| Encourage transportation options for the elderly and disabled population that meet local needs.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                        |
| Work cooperatively with adjacent jurisdictions for consistency with transportation plans.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                        |
| Look into ways to preserve road surface quality in the Town.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                        |
| Adopt both a driveway ordinance and local road design guidelines.  | Ordinance                        | Planning Commission, Town Board | June, 2010              | Model Driveway Ordinances |

**Table 9.7 Economic Development**

| POLICIES  | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|---|----------------------------------|---------------------------------|-------------------------|----------------------|
| Encourage efforts to provide broadband internet service throughout the county to enable people to work from home.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Encourage home-based entrepreneurial activities that have minimal impact on adjacent properties.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Encourage crop and livestock production farming as a local economic development strategy.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Encourage job-training programs at area schools and local colleges that help local workers and employers develop the work skills necessary to stay competitive in a global economy. | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |

**Table 9.8 Intergovernmental Cooperation**

| POLICIES  | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|---|----------------------------------|---------------------------------|-------------------------|----------------------|
| Explore new opportunities to cooperate with other units of government to share public services, staff, or equipment where and when appropriate.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Create written intergovernmental contracts or agreements with other units of governments when appropriate.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Work with other units of government and agencies (including state and federal, the regional planning commission, school districts, etc.) to identify and coordinate policies and initiatives. | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |

**Table 9.9 Land Use**

| POLICIES  | IMPLEMENTATION ACTION            | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|---|----------------------------------|---------------------------------|-------------------------|----------------------|
| Strive to protect active agricultural lands and forestry in the community as this land use helps realize our vision for the future.   | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Development including roadways, driveways, and buildings on steep slopes should be avoided to minimize soil erosion and the disruption of important wildlife habitat, and to keep maintenance costs for foundations, roads, utilities, and waste disposal systems to a minimum. | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |
| Recognize that sensitive environmental features such as floodplains, wetlands, and steep slopes are extremely important in helping to define the distinctive character and scenic beauty of our community.  | Does not require specific action | Planning Commission, Town Board | NA                      | NA                   |

**Table 9.10 Implementation**

| POLICIES  | IMPLEMENTATION ACTION    | RESPONSIBILITY                  | IMPLEMENTATION TIMELINE | IMPLEMENTATION TOOLS |
|---|--------------------------|---------------------------------|-------------------------|----------------------|
| Comply with and enforce the 14 Planning Goals and the Policies and Programs outlined in this Comprehensive Plan (listed in total in Chapter 8, Land Use). | Requires specific action | Planning Commission, Town Board | NA                      | NA                   |
| Enforce local ordinances to support the vision noted in Section 9.2.  | Requires specific action | Planning Commission, Town Board | NA                      | NA                   |
| Comply with applicable County, State, and Federal regulations.  | Requires specific action | Planning Commission, Town Board | NA                      | NA                   |
| Amend the local comprehensive plan and local ordinances only after careful evaluation of existing conditions and potential impacts.                       | Requires specific action | Planning Commission, Town Board | NA                      | NA                   |
| Update the Town of Hickory Grove Comprehensive Plan at a minimum of every ten years as required by Wisconsin State Statute 66.1001.                       | Requires specific action | Planning Commission, Town Board | 2019                    | NA                   |

**9.12 SUGGESTED LAND USE DECISIONS PROCEDURES**

The process of making land use decisions should be from the “ground up”, straightforward, and easy to understand. In order to operate correctly and fairly, a town’s process needs to be understood and followed. Southwestern Wisconsin Regional Planning Commission has developed a process and documentation to help town’s in their land use decision making and recommends that jurisdiction’s use it in conjunction with their comprehensive plans.

Attached is a schematic that describes how an application for a development project would proceed. Also attached is a Land Use Decision Application form in the Chapter 9, Implementation Attachments.

## **IMPLEMENTATION ATTACHMENTS**