

## 7.0 INTERGOVERNMENTAL COOPERATION

### 7.1 CHAPTER SUMMARY

Intergovernmental cooperation is an effective way for local governments to respond to changing and diverse needs by working with neighbors, while maintaining their own identity. Most arrangements involve only two governmental units, but there are also agreements among multiple units. Many cities, towns, villages, and counties begin cooperative arrangements to lower costs and promote efficiency.

Intergovernmental cooperation may range from formal joint power agreements to unwritten understandings. For instance, two (or more) communities may have unwritten agreements about sharing fire or EMT services, road repair equipment. A city or village and its adjoining towns may have a written agreement concerning snow removal or economic development. If an agreement is reached among two or more units of government, services can often be provided with substantial cost savings. Cooperation can also help eliminate unnecessary duplication of services or equipment purchases.

#### Wisconsin State Statute 66.1001(2)(g)

##### (g) Intergovernmental cooperation element.

A compilation of objectives, policies, goals, maps and programs for joint planning and decision making with other jurisdictions, including school districts and adjacent local governmental units, for siting and building public facilities and sharing public services. The element shall analyze the relationship of the local governmental unit to school districts and adjacent local governmental units, and to the region, the state and other governmental units. The element shall incorporate any plans or agreements to which the local governmental unit is a party under [s. 66.0301](#), [66.0307](#) or [66.0309](#). The element shall identify existing or potential conflicts between the local governmental unit and other governmental units that are specified in this paragraph and describe processes to resolve such conflicts.

Each governmental unit will meet with all of their jurisdictional neighbors to answer **questions 1, 2, and 3**. **Questions 4, 5, and 6** should be addressed during your normally scheduled planning commission meeting. Please remember to refer to your Community Profile, Projections, Survey Results, and Vision Statement in Chapter 1, Issues and Opportunities, to assist you in completing this workbook.

### 7.2 GOALS

The following is the Intergovernmental Cooperation Goal, one of the fourteen Smart Growth Planning Goals required by the planning grant contract.

1. Encourage coordination and cooperation among nearby units of government.

### 7.3 OBJECTIVES AND POLICY RECOMMENDATIONS

Intergovernmental objectives, policies, and program recommendations will be listed here once your planning commission has selected them. See Page 10.

**7.4 EXISTING AND POTENTIAL AREAS OF COOPERATION**

**7.4.1 EXISTING AREAS OF COOPERATION**

1. Check the appropriate boxes showing existing areas of cooperation you **currently share**. Indicate if those exchanges are formal, written agreements or informal, verbal agreements between you.

NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
ROTATION 1  CITY OF LANCASTER	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
ROTATION 2  TOWN OF ELLENBORO	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
ROTATION 3  TOWN OF POTOSI	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
ROTATION 4  TOWN OF NORTH LANCASTER	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	

NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 5</b>  YOU DO NOT MEET WITH A JURISDICTION FOR THIS ROTATION.	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement)  <input type="checkbox"/> Informal (verbal agreement)
<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services		
<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment		
<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment		
<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared		
NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 6</b>  YOU DO NOT MEET WITH A JURISDICTION FOR THIS ROTATION.	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement)  <input type="checkbox"/> Informal (verbal agreement)
<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services		
<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment		
<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment		
<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared		
NEIGHBORING JURISDICTION	CURRENTLY SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 7</b>  TOWN OF BEETOWN	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement)  <input type="checkbox"/> Informal (verbal agreement)
<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services		
<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment		
<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment		
<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared		

2. Check the appropriate boxes to show existing areas of cooperation you **could share in the future**. Indicate if those exchanges would be formal, written agreements or informal, verbal agreements.

NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 1</b>	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
<b>CITY OF LANCASTER</b>	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 2</b>	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
<b>TOWN OF ELLENBORO</b>	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 3</b>	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
<b>TOWN OF POTOSI</b>	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 4</b>	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
<b>TOWN OF NORTH LANCASTER</b>	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	

NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 5</b>  YOU DO NOT MEET WITH A JURISDICTION FOR THIS ROTATION.	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 6</b>  YOU DO NOT MEET WITH A JURISDICTION FOR THIS ROTATION.	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	
NEIGHBORING JURISDICTION	POTENTIAL SHARED SERVICES		METHODS OF EXCHANGE (CHECK ONE)
<b>ROTATION 7</b>  TOWN OF BEETOWN	<input type="checkbox"/> Voluntary Assistance	<input type="checkbox"/> Trading Services	<input type="checkbox"/> Formal (written agreement) <input type="checkbox"/> Informal (verbal agreement)
	<input type="checkbox"/> Sharing Municipal Staff	<input type="checkbox"/> Consolidating Services	
	<input type="checkbox"/> Joint Use of a Facility	<input type="checkbox"/> Joint Purchase and Ownership of Equipment	
	<input type="checkbox"/> Cooperative Purchasing	<input type="checkbox"/> Renting Equipment	
	<input type="checkbox"/> Other (please explain)	<input type="checkbox"/> No Services are Shared	

**7.5 INTERGOVERNMENTAL RELATIONSHIPS**

**7.5.1 EXISTING AND POTENTIAL CONFLICTS AND SOLUTIONS**

3. List any existing or potential conflicts you have with neighboring jurisdictions and possible solutions to them.

If you have a conflict with a jurisdiction not adjacent to you, please list the jurisdiction, the conflict, and potential solutions in the space below this table.

NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
ROTATION 1  CITY OF LANCASTER			
NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
ROTATION 2  TOWN OF ELLENBORO			
NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
ROTATION 3  TOWN OF POTOSI			
NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
ROTATION 4  TOWN OF NORTH LANCASTER			

NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
<p><b>ROTATION 5</b></p> <p><b>YOU DO NOT MEET WITH A JURISDICTION FOR THIS ROTATION.</b></p>			
NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
<p><b>ROTATION 6</b></p> <p><b>YOU DO NOT MEET WITH A JURISDICTION FOR THIS ROTATION.</b></p>			
NEIGHBORING JURISDICTION	EXISTING CONFLICT	POTENTIAL CONFLICT	POSSIBLE SOLUTIONS
<p><b>ROTATION 7</b></p> <p><b>TOWN OF BEETOWN</b></p>			

4. Does your jurisdiction have any agreements or contracts (written or verbal) with any school district serving your community?

- No
- YES (WHAT SORT OF AGREEMENT?)

5. Rate the quality of the relationships you share with your jurisdictional neighbors on the table below.

ADJACENT JURISDICTIONS (LIST EACH SEPARATELY)	SATISFACTORY OR UNSATISFACTORY?	COMMENTS
CITY OF LANCASTER		
TOWN OF ELLENBORO		
TOWN OF POTOSI		
TOWN OF NORTH LANCASTER		
TOWN OF BEETOWN		
SCHOOL DISTRICTS (LIST EACH SEPARATELY)		
GRANT COUNTY		
UWEX		
SWWRPC		
WI-DNR		
WI-DOT		
WI-DOA		
OTHER (LIST EACH SEPARATELY)		

## 7.6 INTERGOVERNMENTAL COOPERATION AGENCIES AND PROGRAMS

A number of available state agencies and programs assist communities with intergovernmental projects. Below are brief descriptions of various agencies and programs. Contact information is provided.

### WISCONSIN TOWNS ASSOCIATION

Wisconsin Towns Association (WTA) is a non-profit, non-partisan statewide organization created under s. 60.23(14) of the Wisconsin Statutes to protect the interests of the state's 1,264 towns and to improve town government. In 2002 WTA celebrated its 55th year of service to town governments and the state's 1.6 million town residents. The association is organized into six districts and is headquartered in Shawano. WTA relies on regular district meetings, an annual statewide convention, publications, participation in cooperative training programs and other means to support the goal of keeping grassroots government strong and efficient in Wisconsin.

### WISCONSIN TOWNS ASSOCIATION

W7686 County Road MMM  
Shawano, WI 54166-6086

Phone: 715-526-3157  
Fax: 715-524-3917

<http://www.wisctowns.com/>

### LEAGUE OF WISCONSIN MUNICIPALITIES

The League of Wisconsin Municipalities is a not-for-profit association of municipalities. First established in 1898, the League acts as an information clearinghouse, lobbying organization and legal resource for Wisconsin municipalities. Its membership consists of 386 villages and all of the 190 cities in the state.

### LEAGUE OF WISCONSIN MUNICIPALITIES

202 State Street, Suite 300  
Madison, WI 53703-2215

Phone: 608-267-2380

<http://www.lwm-info.org/>

### INTERGOVERNMENTAL RELATIONS – WI DEPARTMENT OF ADMINISTRATION

The Wisconsin Land Council was created to gather and analyze land use and planning related information, coordinate high priority state initiatives including the development of a Wisconsin land information system and provide recommendations to the Governor for improvements to the existing statewide planning framework. The Council is dedicated to identifying ways to enhance and facilitate planning efforts of Wisconsin's local governments and to improve the coordination and cooperation of state agencies in their land use activities.

### INTERGOVERNMENTAL RELATIONS – WIDOA

101 E. Wilson St.  
Madison, WI 53702

<http://www.doa.state.wi.us/dhir/>

### WISCONSIN COUNTIES ASSOCIATION

WCA is an association of county governments assembled for the purpose of serving and representing counties. The direction of this organization is one that is determined by the membership and the WCA Board of Directors consistent with the parameters set forth by the WCA Constitution. The organization's strength remains with the dedicated county-elected official.

### WISCONSIN COUNTIES ASSOCIATION

22 E. Mifflin St., Suite 900  
Madison, WI 53703

Phone: 608-663-7188  
Fax: 608-663-7189

<http://www.wicounties.org/>

**SOUTHWESTERN WISCONSIN REGIONAL PLANNING COMMISSION**

The SWWRPC is the area-wide planning and development agency serving the five counties of Grant, Green, Iowa, Lafayette, and Richland. It was created in 1970, formed by executive order of the governor. Wisconsin statutes specify that regional planning commissions are to provide intergovernmental planning and coordination for the physical, social, and economic development of the region. Under Wisconsin law, RPC's have the following functions:

**SWWPRC**

**719 Pioneer Tower  
One University Plaza  
Platteville, WI 53818**

**Phone: 608-342-1214  
Fax: 608-342-1220**

**<http://www.swwrpc.org/>**

- They may conduct all types of research studies; collect and analyze data; prepare maps, charts and tables, and conduct necessary studies.
- They may make and adopt plans for the physical, social, and economic development of the region.
- They may publish and advertise their purposes, objectives, and findings, and may distribute reports thereon.
- They may provide advisory services on planning problems to the local governmental units within the region and to other public and private agencies in matters relative to its functions and objectives.

6. Please choose from the policy statements listed here. **You must choose at least one policy.**

A. Work with other units of government and agencies (including state and federal, the regional planning commission, school districts, etc.) to identify and coordinate policies and initiatives.

- INCLUDE
- DON'T INCLUDE
- MODIFY

B. Explore new opportunities to cooperate with other units of government to share public services, staff, or equipment where and when appropriate.

- INCLUDE
- DON'T INCLUDE
- MODIFY

C. Create written intergovernmental contracts or agreements with other units of governments when appropriate.

- INCLUDE
- DON'T INCLUDE
- MODIFY