

## 4.0 HOUSING

### 4.1 CHAPTER SUMMARY

Housing is a necessity of life and an important part of the comprehensive planning process. The purposes of this section are to assess the current housing stock in the City of Lancaster and to identify policies and programs that will help meet existing and forecasted housing demand. The housing stock assessment includes the age, value, and type (e.g. single-family or multi-family) of existing housing units; as well as occupancy characteristics such as tenure (owner occupied vs. renter occupied), and affordability (the percentage of monthly income residents spend on housing costs).

Housing data in this chapter come from the U.S. Census Bureau. For housing-related results of the community survey that was distributed to all City of Lancaster property owners in the fall of 2007, see Chapter 1, Issues and Opportunities.

#### Wisconsin State Statute 66.1001(2)(b)

##### (b) Housing element.

A compilation of objectives, policies, goals, maps and programs of the local governmental unit to provide an adequate housing supply that meets existing and forecasted housing demand in the local governmental unit. The element shall assess the age, structural, value and occupancy characteristics of the local governmental unit's housing stock. The element shall also identify specific policies and programs that promote the development of housing for residents of the local governmental unit and provide a range of housing choices that meet the needs of persons of all income levels and of all age groups and persons with special needs, policies and programs that promote the availability of land for the development or redevelopment of low-income and moderate-income housing, and policies and programs to maintain or rehabilitate the local governmental unit's existing housing stock.

### 4.2 GOALS

The State of Wisconsin passed a comprehensive planning law in 2000 to compel municipalities to create comprehensive plans. The plans include nine basic chapters: Issues and Opportunities, Utilities and Community Facilities, Agricultural, Natural, and Cultural Resources, Housing, Transportation, Economic Development, Intergovernmental Cooperation, Land Use, and Implementation. In addition to these basic nine elements, fourteen Local Comprehensive Planning Goals were established which are more general in nature. Of these fourteen goals, the one listed below has the particular objective of housing development.

- Provide an adequate supply of affordable housing for individuals of all income levels throughout the community.

### 4.3 OBJECTIVES AND POLICIES AND PROGRAM RECOMMENDATIONS

Housing policies will be listed here once your planning commission or committee has selected them. See the end of this document for policy choice options that your community may wish to consider.

## 4.4 HOUSING CHARACTERISTICS

### 4.4.1 HOUSEHOLDS AND HOUSING UNITS: PAST, PRESENT, AND FUTURE

The City of Lancaster has shown total households increasing 35% between 1970 and 2000 (Table 4.1). A household includes all the people who occupy a housing unit as their usual place of residence. Between 1970 and 2000, total housing units increased 38%. Assuming that the number of people per household is stabilized at 2.3 (2000 City average), population projections suggest that the City will increase its number of households with no losses projected (see Figure 4.1). These projections are based on past trends and do not necessarily reflect the potential impact of unprecedented development pressures such as large industries coming into the community.

Table 4.1 Housing Statistics

Housing	City of Lancaster Number	Grant County Number	Wisconsin Number
Total Households (1970)*	1,262	13,355	1,328,804
Total Households (1980)	1,544	16,686	1,652,261
Total Households (1990)	1,662	17,169	1,822,118
Total Households (2000)	1,706	18,465	2,084,544
People per Household (1970)	2.9	3.4	3.2
People per Household (1980)	2.6	2.9	2.8
People per Household (1990)	2.5	2.7	2.6
People per Household (2000)	2.3	2.5	2.5
Housing Units 1970**	1,301	14,451	1,473,000
Housing Units 1980	1,614	18,204	1,863,897
Housing Units 1990	1,766	18,450	2,055,774
Housing Units 2000	1,799	19,940	2,321,144

(Source: US Census)

\*Total Households equal the number of **occupied** housing units.

\*\*Total Housing Units are all those available, including occupied **and** vacant units.

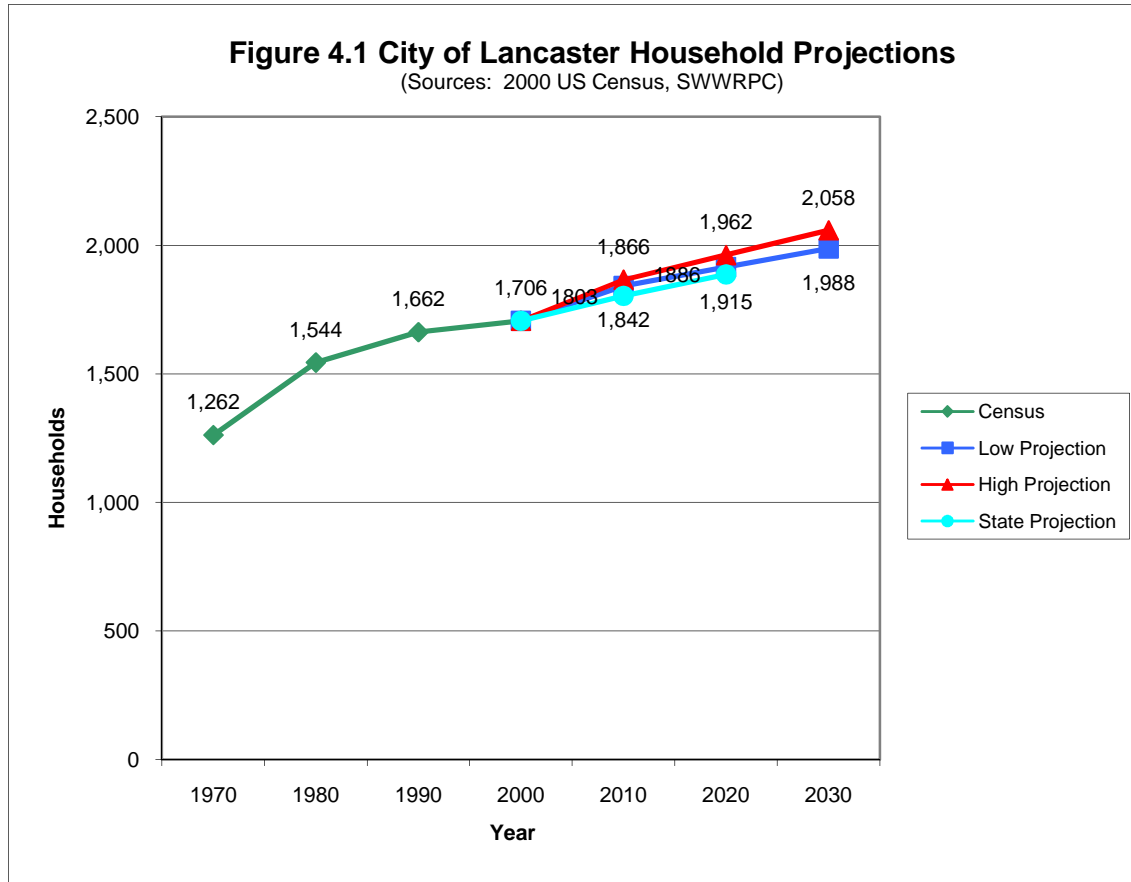


Figure 4.1 shows the projected households for the years 2010, 2020, and 2030. The red line indicates a future high projection, while the blue line indicates a future low projection. State projections, which only go to 2020, show the lowest tendency. Household projections are based on population projection figures and the average number of people per household during the year 2000, of 2.3 people per household. Table 4.2 shows household and housing unit projections through 2030. Housing unit projections take into account the City of Lancaster’s 2000 vacancy rate of 5%.

Table 4.2 Housing Projections (Source: SWWRPC)

Year	Households	Housing Units
2010 Low	1,842	2,229
2010 High	1,866	2,257
2020 Low	1,915	2,317
2020 High	1,962	2,374
2030 Low	1,988	2,405
2030 High	2,058	2,490

**4.4.2 OCCUPANCY CHARACTERISTICS**

Of the 1,799 housing units in Lancaster in 2000, 66% were owner-occupied, 29% were renter-occupied, and 5% were vacant (Figure 4.2).

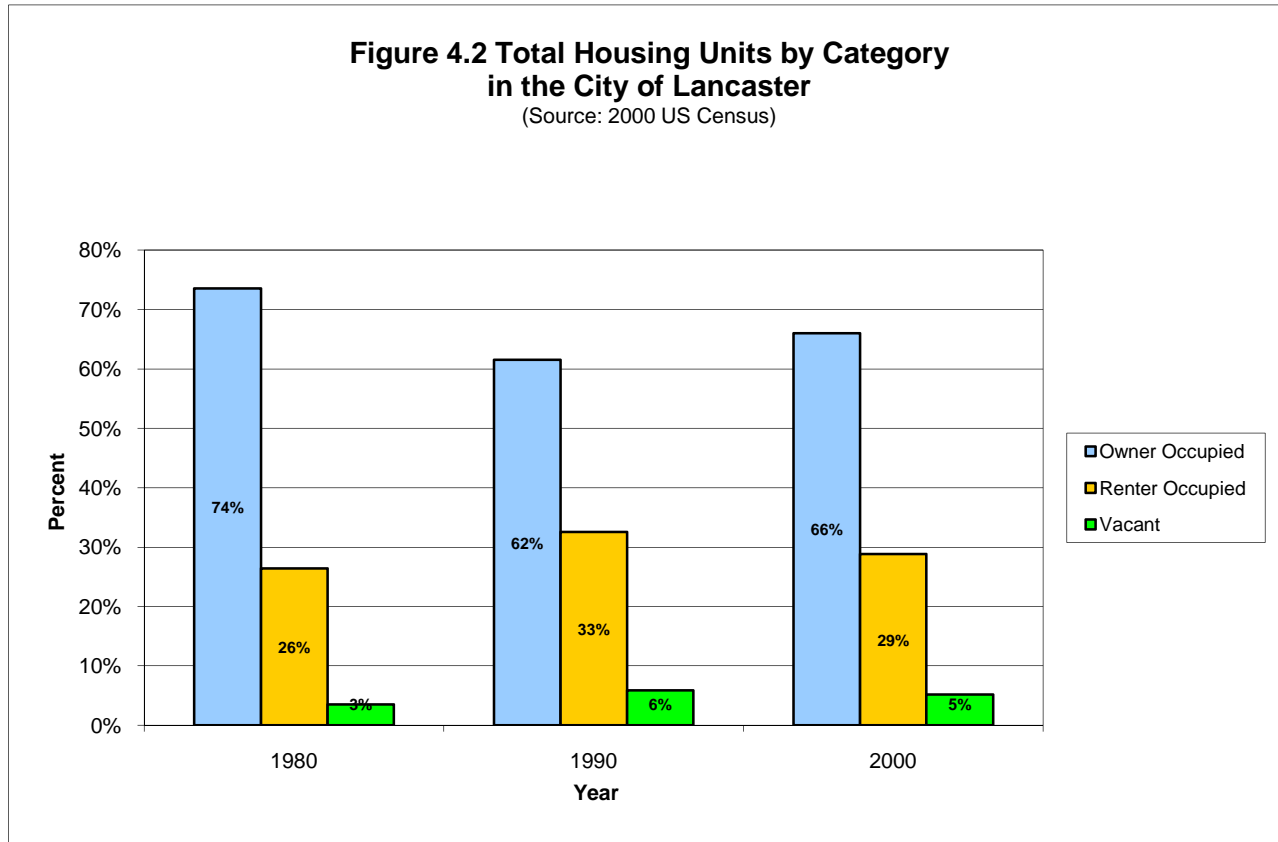
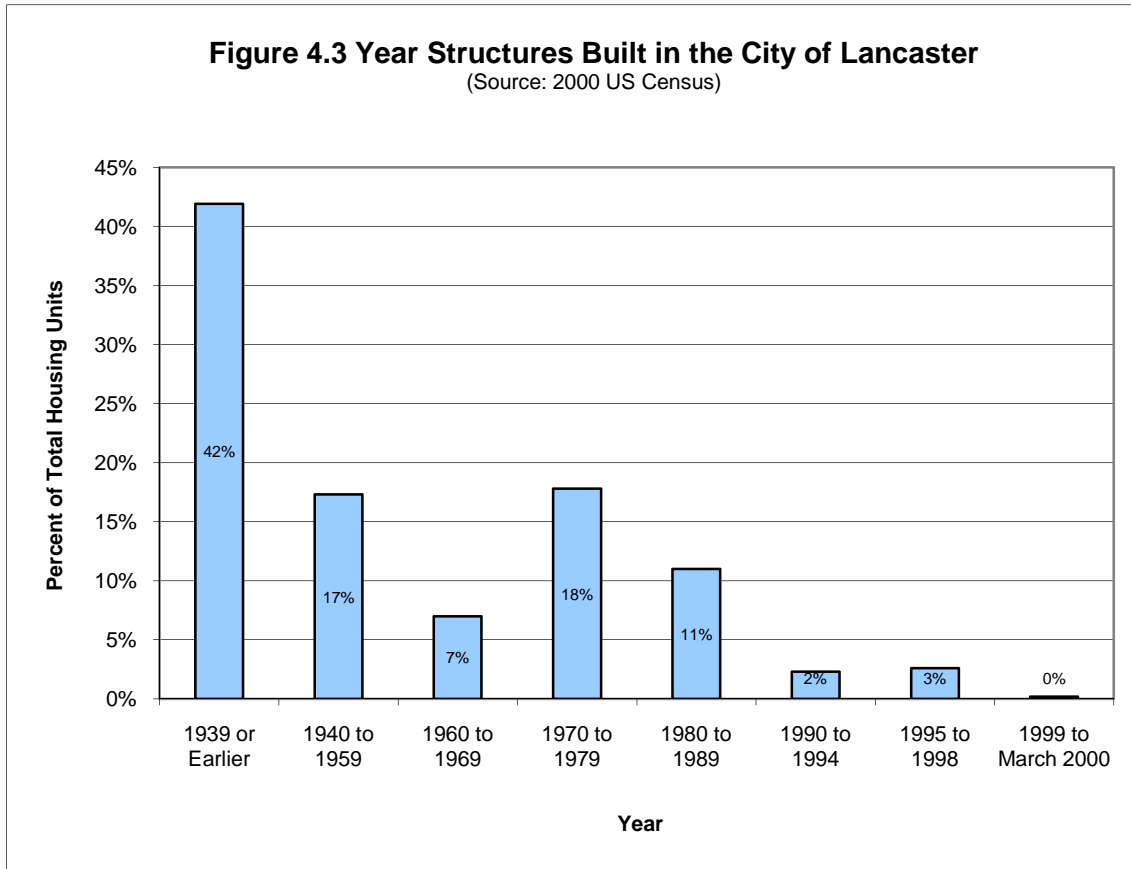


Table 4.3 Percent change of occupancy characteristics: comparison with Grant County (Source: US Census)

Jurisdiction	Total housing units (2000)	Change since 1990	Owner occupied (2000)	Change since 1990	Renter occupied (2000)	Change since 1990	Vacant Housing Units (2000)	Change since 1990
Lafayette County	19,940	8%	13,345	12%	5,120	-2%	1,475	15%
City of Lancaster	1,799	2%	1,187	9%	519	-10%	0	-11%

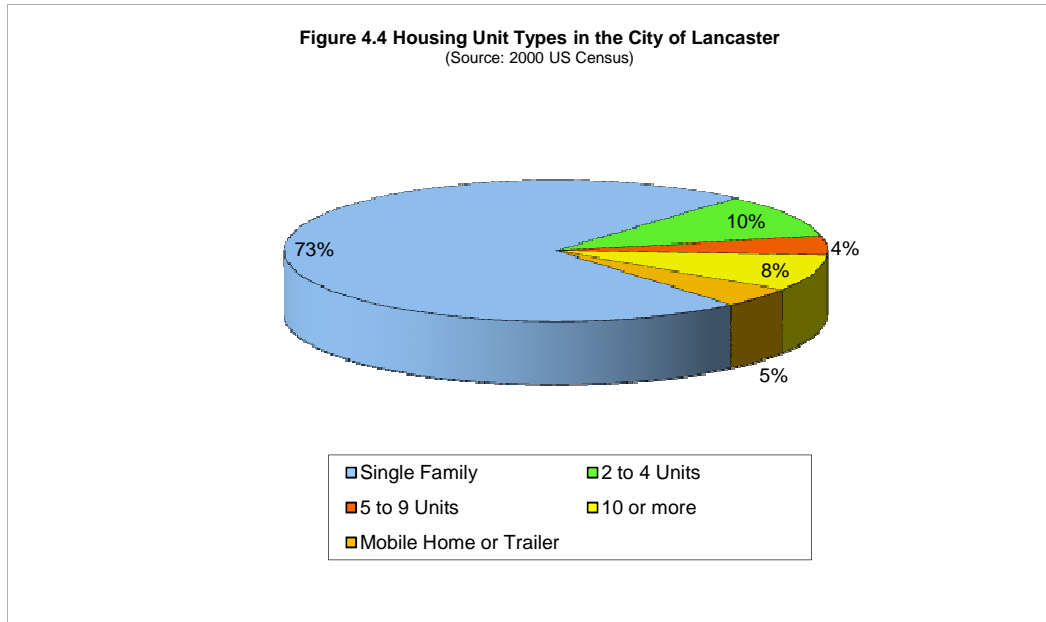
**4.4.3 AGE AND CONDITION CHARACTERISTICS**

Older homes, even when well-cared for, are generally less energy efficient than more recently-built homes and are more likely to have components now known to be unsafe, such as lead pipes, lead paint, and asbestos. Nevertheless, the majority of occupied homes in Grant County were built before 1940. The age of a home is a simplistic measure for the likelihood of problems or repair needs, but it does give a good general rule-of-thumb when assessing the community housing stock. As of 2000, of the City’s 1,799 housing units, 24% were built between 1940 and 1970 and 42% were built before 1939 (Figure 4.3).



**4.4.4 STRUCTURAL CHARACTERISTICS**

As of the 2000 US Census, 73% of the City of Lancaster’s 1,799 housing units were single-family homes, while the rest were mobile homes (5%), 2-4 unit homes (10%), 5 to 9 units (4%) and 10 or more units (8%).



**4.4.5 VALUE CHARACTERISTICS**

The 2000 median value for specified owner-occupied homes in the City of Lancaster was \$78,900 in comparison of the County median value for the same year of \$78,000. The City’s median home value increased 43% from 1990. Whereas 62% of specified owner occupied homes in Lancaster were valued below \$50,000 in the 1990 Census, only 10% were valued below \$50,000 in 2000 (Table 4.4). The City median value did not surpass the State median value of owner occupied homes in 2000 of \$112,200.

Table 4.4 Percent Values of Total Owner-Occupied Units in 1990, 2000

Value of Owner-Occupied Units	City of Lancaster Percent Value of Total Owner-Occupied Units		Grant County Percent Value of Total Owner- Occupied Units 2000	State of Wisconsin Percent Value of Total Owner- Occupied Units 2000
	1990	2000		
Less than \$50,000	62%	10%	18%	6%
\$50,000 to \$99,999	35%	67%	56%	35%
\$100,000 to \$149,999	3%	14%	19%	31%
\$150,000 to \$199,999	0%	5%	5%	16%
\$200,000 to \$299,999	0%	4%	2%	9%
\$300,000 to \$499,999	0%	0%	1%	3%
\$500,000 to \$999,999	0%	0%	0%	1%
Median (dollars)	\$45,000	\$78,900	\$78,000	\$112,200

(Source: US Census)

**4.4.6 HOUSING AFFORDABILITY CHARACTERISTICS**

Housing is considered affordable when an owner or renter’s monthly costs do not exceed 30% of their total gross monthly income. Among Lancaster households that owned their homes in 2000, 16% exceeded the “affordable” threshold in 2000 (Table 4.5).

Table 4.5 Housing Costs per Month as Percent of Household Income

Selected Monthly Owner Costs as a Percentage of Household Income	1990	2000
Less than 20%	68%	66%
20 to 24.9%	16%	12%
25 to 29.9%	6%	7%
30 to 34.9%	3%	6%
35% or more	7%	10%
Not computed	0%	0%

(Source: US Census)

Generally, percent of gross rent paid increased from 1990 to 2000. Units available for rents less than \$200 in 1990 decreased 16% in 2000 and the number of residents paying no cash rent increased 2% between 1990 and 2000 (Table 4.6). Median rent increased 22% from 1990 to 2000.

Table 4.6 Gross Rent

Gross Rent for Occupied Units	1990	2000
Less than \$200	25%	8%
\$200 to \$299	26%	19%
\$300 to \$499	42%	54%
\$500 to \$749	3%	12%
\$750 to \$999	0%	1%
\$1,000 to \$1,499	0%	0%
\$1,500 or more	0%	1%
No cash rent	3%	5%
Median rent	\$287	\$350

(Source: US Census)

Based on the assumption that rent is affordable if it does not use more than 30% of an individual’s income, rents were reported as affordable for 65% of renting households in 2000. Thirty percent of respondents reported that they were paying more than 30% of their household income for rent in 2000.

Table 4.7 Gross Rent as Percentage of Household Income

Gross Rent as a Percentage of Household Income	1990	2000
Less than 20%	45%	40%
20 to 24.9%	8%	17%
25 to 29.9%	16%	8%
30 to 34.9%	8%	5%
35% or more	19%	25%
Not computed	3%	5%

(Source: US Census)

## 4.5 HOUSING AGENCIES AND PROGRAMS

### 4.5.1 GRANT COUNTY HOUSING AUTHORITY

This department provides a countywide rental assistance program and income based apartments for Senior Citizens located in Argyle, Belmont, Benton, Blanchardville, Darlington, Shullsburg and South Wayne.

**GRANT COUNTY HOUSING AUTHORITY**

**669 South Washington Street  
Sunrise Valley Apartments  
Lancaster, WI 53813-1963**

**Phone: (608) 723-7590**

**Chris Prange, Chairperson  
Ruth Brookens, Executive Director**

### 4.5.2 COMMUNITY ACTION AGENCY

Community Action Agencies were created through the "War On Poverty" Legislation passed in the 1960's during President Johnson's Administration. Southwestern Wisconsin Community Action Program, Inc. (Southwest CAP) was incorporated in 1966 in Dodgeville, WI, as a private non-profit organization governed by a 24 member volunteer Board of Directors. Southwest CAP provided a focal point for anti-poverty efforts in Grant, Green, Iowa, Lafayette and Richland Counties in Southwestern Wisconsin.

**SOUTHWEST CAP**

**Main Office:  
149 N. Iowa St.  
Dodgeville, WI 53533**

**Phone: (608) 935-2326  
Fax: (608) 935-2876**

**Executive Director:  
Wally Orzechowski  
[w.orzecowski@swcap.org](mailto:w.orzecowski@swcap.org)  
[www.swcap.org](http://www.swcap.org)**

Southwest CAP offers several programs to aid and assist within the Southwestern communities of Wisconsin. The program offers assistance to Iowa, Grant, Green, Lafayette, and Richland Counties. Not all the programs are available for each county but contacting the [Main Administrative Office](#) on availability of programs and other services is highly recommended. Examples of their programs include:

- Community Housing Emergency Service helps low-income persons to receive services for which they qualify. For Example: Emergency food and assistance for homeless and near homeless families in Grant, Iowa, Lafayette and Richland Counties. Not only does the program allow an adequate supply of food to individuals and families in need; but also offers rental acquisition assistance to low-income renters, down payment assistance to eligible homebuyers, and rehabilitation loans to those who have recently purchased a home. In Grant County for people over 60 years of age, food vouchers are also available.
- The Rental Rehabilitation Program offers loans for landlords in Grant, Iowa, and Lafayette Counties to make improvements to properties occupied by low-income families.

**Eligibility** *(Must have one of the following.)*

- Units must have major housing system failures
- Be in the danger of failure
- Have state/local code violations

**How to Apply**

Rental Rehabilitation Program  
Southwest CAP  
149 North Iowa Street  
Dodgeville, WI 53533  
(608) 935-2326 Ext. 210

### 4.5.3 OTHER HOUSING PROGRAMS

Below are brief descriptions of agencies with funding available and the programs they offer. To find more specific information or to determine which program best fits your needs contact them directly.

**WISCONSIN DEPARTMENT OF HOUSING AND INTERGOVERNMENTAL RELATIONS – BUREAU OF HOUSING (DHIR\_BOH)**

More than \$40 million is distributed annually to improve the supply of affordable housing for Wisconsin residents. The Bureau of Housing is involved in the following programs:

**WISCONSIN BUREAU OF HOUSING - DEPARTMENT OF ADMINISTRATION**

**101 East Wilson Street  
Madison, WI 53702**

**Phone: 608-266-0288  
<http://www.doa.state.wi.us/dhir>**

- Administers federal housing funds such as Home Investment Partnerships (HOME) and Community Development Block Grants (CDBG)
- Administers a variety of programs for persons with Special Needs (Homeless)
- Provides state housing funds through local housing organizations
- Coordinates housing assistance programs with those of other state and local housing agencies
- Develops state housing policy and provides housing information and technical assistance

**WISCONSIN HOUSING AND ECONOMIC DEVELOPMENT AUTHORITY (WHEDA)**

The Wisconsin Housing and Economic Development Authority serves Wisconsin residents and communities by providing information and creative financing to stimulate and preserve affordable housing, small business, and agribusiness as a stimulus to the Wisconsin economy. WHEDA offers programs for both single and multi-family units. Projects that may qualify for WHEDA Multifamily Loans include:

- New construction
- Acquisition and/or rehabilitation of existing properties
- Historic preservation
- Community-based residential facilities
- Assisted living facilities
- Section 8 properties

**WHEDA (Madison Office)**  
 201 W. Washington Ave.  
 Suite 700  
 P.O. Box 1728  
 Madison, WI 53701-1728  
 Phone: 1-800-362-2761  
<http://www.wheda.com>

**UNITED STATES DEPARTMENT OF AGRICULTURE – RURAL DEVELOPMENT (USDA-RD)**

The Rural Housing Service (RHS) is an agency of the U.S. Department of Agriculture (USDA). Located within the Department’s Rural Development mission area, RHS operates a broad range of programs to provide:

- Homeownership options to individuals
- Housing rehabilitation and preservation funding
- Rental assistance to tenants of RHS-funded multi-family housing complexes
- Farm labor housing
- Help developers of multi-family housing projects, like assisted housing for the elderly, disabled, or apartment buildings
- Community facilities, such as libraries, childcare centers, schools, municipal buildings, and firefighting equipment in Indian groups, nonprofit organizations, communities, and local governments

**USDA RURAL DEVELOPMENT OF WISCONSIN**  
 4949 Kirschling Ct  
 Stevens Point, WI 54481  
 Phone: (715) 345-7615  
 FAX: (715) 345-7669  
<http://www.rurdev.usda.gov/wi/>  
<http://www.rurdev.usda.gov/rhs/>

**UNITED STATES HOUSING AND URBAN DEVELOPMENT DEPARTMENT (HUD)**

The mission of HUD is to provide decent, safe, and sanitary home and suitable living environment for every American. More specifically the programs of HUD are aimed at the following:

- Creating opportunities for homeownership
- Providing housing assistance for low-income persons
- Working to create, rehabilitate and maintain the nation's affordable housing
- Enforcing the nation's fair housing laws
- Helping the homeless
- Spurring economic growth in distressed neighborhoods
- Helping local communities meet their development needs

**U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD)**  
 451 7th Street S.W.  
 Washington, DC 20410  
 Phone: (202) 708-1112  
<http://www.hud.gov>

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**1. Please select the housing policy statements for your jurisdiction by checking the appropriate boxes below. Select 10 policies or less.**

A. Continue to support the Grant County Housing Authority.

- INCLUDE
- DON'T INCLUDE
- MODIFY

B. Coordinate planning activities for senior/special needs/low income housing with GrantCounty and surrounding jurisdictions to effectively plan for residential growth.

- INCLUDE
- DON'T INCLUDE
- MODIFY

C. Encourage the provision of an adequate supply of single-family homes, condominiums and townhouses, apartments, duplexes, and manufactured homes.

- INCLUDE
- DON'T INCLUDE
- MODIFY

D. Encourage the availability of choices of owner and renter type-housing units to serve current and future needs of all residents.

- INCLUDE
- DON'T INCLUDE
- MODIFY

E. Encourage the availability of a sufficient supply of affordable rental and ownership housing for low and moderate-income individuals.

- INCLUDE
- DON'T INCLUDE
- MODIFY

F. Assure that the fair housing rights of all citizens are protected.

- INCLUDE
- DON'T INCLUDE
- MODIFY

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G. Encourage the provision of housing for the elderly, including different levels of assistance.

- INCLUDE
- DON'T INCLUDE
- MODIFY

H. Encourage the location of multi-family apartment buildings, senior housing, and special needs housing near or in cities and villages, where there is easier access to public services and facilities.

- INCLUDE
- DON'T INCLUDE
- MODIFY

I. Encourage future residential development in areas that can be served with public utilities and community facilities.

- INCLUDE
- DON'T INCLUDE
- MODIFY

J. Discourage development in areas shown to be unsafe or unsuitable for development due to natural hazards, contamination, access, or incompatibility problems.

- INCLUDE
- DON'T INCLUDE
- MODIFY

K. Discourage residential development from areas where soils, slope, or other topographical limitations prove to be unsuitable.

- INCLUDE
- DON'T INCLUDE
- MODIFY

L. Plan for a sufficient supply of developable land for a range of different housing types, in areas consistent with the community's wishes, and of densities and types consistent with service requirements.

- INCLUDE
- DON'T INCLUDE
- MODIFY

M. Identify areas of land for future housing developments.

- INCLUDE
- DON'T INCLUDE
- MODIFY

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N. Ensure that all future development or redevelopment proposals enhance the overall quality of community life.

- INCLUDE
- DON'T INCLUDE
- MODIFY

O. Review new housing proposals and support those that meet the community's housing needs and that are consistent with the policies outlined in the comprehensive plan.

- INCLUDE
- DON'T INCLUDE
- MODIFY

P. Encourage contiguous development patterns that preserve and expand upon existing neighborhoods or subdivisions.

- INCLUDE
- DON'T INCLUDE
- MODIFY

Q. Encourage the location of new residential developments within, or close to, existing residential developments.

- INCLUDE
- DON'T INCLUDE
- MODIFY

R. Encourage housing developers to cluster homes on smaller lots while preserving open space in the development.

- INCLUDE
- DON'T INCLUDE
- MODIFY

S. Encourage clustering rural residential homes away from agricultural operations.

- INCLUDE
- DON'T INCLUDE
- MODIFY

T. Maintain the character of existing neighborhoods by encouraging future residential homes to blend architecturally.

- INCLUDE
- DON'T INCLUDE
- MODIFY

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U. Strengthen existing neighborhoods by finding new uses for abandoned or under used land.

- INCLUDE
- DON'T INCLUDE
- MODIFY

V. Encourage the preservation and rehabilitation of existing housing stock in the community.

- INCLUDE
- DON'T INCLUDE
- MODIFY

W. Enforce property maintenance standards to ensure a high-quality living environment within all residential areas.

- INCLUDE
- DON'T INCLUDE
- MODIFY

X. Update standards for review, layout, and quality of new manufactured and mobile home development.

- INCLUDE
- DON'T INCLUDE
- MODIFY

Y. Support residents who want to use loan or grant programs assisting with purchasing or repairing homes.

- INCLUDE
- DON'T INCLUDE
- MODIFY

Z. Where and when appropriate, utilize county, state, and federal programs or grants to maintain existing housing or to support the construction of future housing.

- INCLUDE
- DON'T INCLUDE
- MODIFY