

# Section B

## HOUSING ELEMENT

**EXECUTIVE SUMMARY**

Housing is a basic necessity of life and an important part of the comprehensive planning process. Obtaining suitable, spacious, and affordable housing is often difficult for many residents. Housing is generally considered affordable when housing costs do not exceed thirty percent of household income. Integrating single and multi-family housing units into new developments can support a more diverse population. The addition of units or conversion of larger homes to duplexes or apartments can be a way to increase the supply of multi family housing without dramatically changing the landscape. This section examines the existing housing stock. Included in the housing stock are the total units, age characteristics of the existing housing supply, occupancy rates, structural characteristics, affordability of housing, as well as housing policies and programs.



**Wisconsin State Statute 66.1001(2)(b)**

*(b) Housing element.*

A compilation of objectives, policies, goals, maps, and programs of the local governmental unit to provide an adequate housing supply that meets existing and forecasted housing demand in the local governmental unit. The element shall assess the age, structural, value and occupancy characteristics of the local governmental unit's housing stock. The element shall also identify specific policies and programs that promote the development of housing for residents of the local governmental unit and provide a range of housing choices that meet the needs of persons of all income levels and of all age groups and persons with special needs, policies and programs that promote the availability of land for the development or redevelopment of low-income and moderate-income housing, and policies and programs to maintain or rehabilitate the local governmental unit's existing housing stock.

**HOUSING POLICIES**

The following are the housing policies (not listed in order of priority) for the City of Dodgeville.

**1. Encourage the provision of an adequate supply of single-family homes, condominiums and townhouses, apartments, duplexes, and manufactured homes. Provide choices of owner and renter type-housing units to serve the current and future needs of all residents.**

Mixed-use communities should include a wide variety of housing types to address the needs of residents at all income levels, with particular emphasis on the needs of low-income residents.

- a. A diversity of housing types should be offered to meet the diverse needs of the community. Housing types could include accessory units, multifamily units including duplexes, small lots, condos, townhouses, and manufactured pre-fabricated homes.
- b. In order to prevent homelessness, a variety of housing types are needed including single room occupancy dwelling units and housing with appropriate supportive services.
- c. In addition to diverse housing types, changes to current zoning may be needed to allow for greater occupancy levels.
- d. Alternatives to single family detached homes will bring prices down and create more green space.
- e. Residents have diverse needs and require a mix of affordable rental units as well as opportunities for home ownership. In order to meet the needs of low-income people, it is necessary to increase the rental stock in the area and develop ordinances to ensure affordable units in any new developments.

Refer to population and household projections in Section A, Issues and Opportunities Element and Map H.1 in Section H, Land Use Element for more information.

**2. Promote the preservation and rehabilitation of the existing housing stock in the City of Dodgeville.**

The Division of Community Development (DCD) has identified the conservation of quality housing and housing accessibility as top priorities for allocating federal and state housing resources in Wisconsin. Programs are established to provide essential home rehabilitation, accessibility, and other necessary improvements for dwelling units occupied by low-income homeowners. For more information, go to <http://www.commerce.state.wi.us/>. Also, see the end of this Section.

**3. Promote and educate citizens about affordable rental and ownership housing.**

National and state studies point to a growing problem of housing affordability. Affordability means different things in different communities. It does not automatically mean large blocks of low rent apartments. A home is generally considered affordable when housing costs (including rent) do not exceed thirty percent of total household income. What the actual dollar amount of that thirty percent is can cover a wide range.

The City might wish to develop strategies to reduce building lot costs, such as creating smaller lots, cluster development, or traditional neighborhood development or redevelopment. Refer to Appendix B-1 for a market study assessment for residential development for the City of Dodgeville (*"Market Study for residential development of a site near downtown Dodgeville"* by the Wisconsin Partnership for Housing Development, Inc.).

**4. Enforce the City of Dodgeville Zoning Ordinance to maintain the character of existing and future residential neighborhoods.**

The key is enforcement of the zoning ordinance, avoiding variances. This will help maintain the character of the City by enforcing setback requirements, separating incompatible land uses, and enforcing other requirements as outlined in City of Dodgeville ordinances.

**5. Review opportunities to create new residential development within a TIF district.**

For more information, see Section F, Economic Development Element.

**6. Implement mixed-use zoning.****7. Promote and utilize federal and state housing assistance programs.**

Housing development and redevelopment programs are available for individuals, developers, and communities. Explore the programs to find one that best suits the City's needs. For more program information, see the end of this Section. Also, the Dodgeville Housing Authority (City Hall, 100 E. Fountain Street, Dodgeville, WI or 608-935-9593) has information and assistance for low-income families.

**8. Discourage residential development from areas where soils, slope, or other topographical limitations prove to be unsuitable.**

Review proposed housing developments to be sure they are in areas best suited for residential growth. For example, steep slopes can cause a number of problems, such as run off, steep driveways, and flow problems for water and sanitary sewer service. Refer to maps in Section E, Agricultural, Natural, and Cultural Resources Element and Map H.1 in Section H, Land Use Element for more information.

**9. Coordinate planning activities with Iowa County and the Town of Dodgeville to effectively plan for residential growth.**

Refer to population and household projections in Section A, Issues and Opportunities Element, Section G, Intergovernmental Cooperation Element, and Map G.1 for more information.

**10. Identify areas and designate land for future cluster housing, Traditional Neighborhoods, conservation developments, infill development, and housing developments.**

The City of Dodgeville encourages new housing development anywhere in the City, especially current residential areas, infill and redevelopment areas, and manufactured home parks. Such developments may be identified as "Smart Growth Areas" and can reduce infrastructure costs and keep similar land uses in certain areas. For more information, refer to population and household projections in Section A, Issues and Opportunities Element and Map H.1 in Section H, Land Use Element.

**11. Encourage contiguous development patterns that preserve and expand upon existing neighborhoods.**

Encouraging contiguous development patterns can cut down on infrastructure costs including roads, water, and sanitary sewer service, avoiding "leap frog" development.

**12. Encourage future residential development in areas that can be served with public utilities and community facilities.**

Public utilities services, such as current and future wells and community facilities can be important for long-term land use. The amount of space needed to accommodate them needs to be considered. (For information on public utilities in Wisconsin, go to <http://psc.wi.gov/>.)

**13. Review new housing proposals and support those proposals and programs that meet the City's housing needs and are consistent with the policies outlined in this comprehensive plan.**

Review housing proposals to be sure they are consistent with the policies outlined not only in the housing section of the comprehensive plan, but other Sections as well. This may include doing some type of fiscal impact analysis answering the question: do the benefits of the proposed development outweigh the costs? Impact fees will be considered for new development.

**CITY OF DODGEVILLE HOUSING IMPACT CONCERNS**

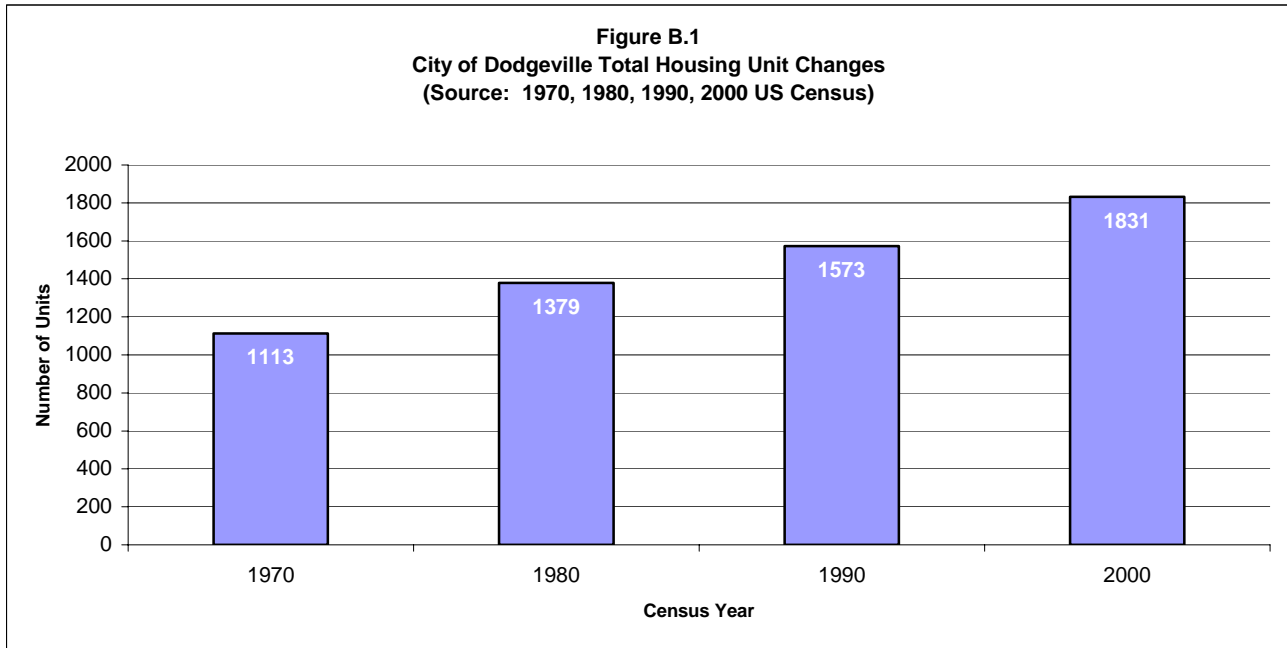
The Plan Commission listed concerns that might impact housing development in the City.

- Lot pricing – Price of development
- City budget
- Town development
- Economy and interest rates

**HOUSING CHARACTERISTICS**

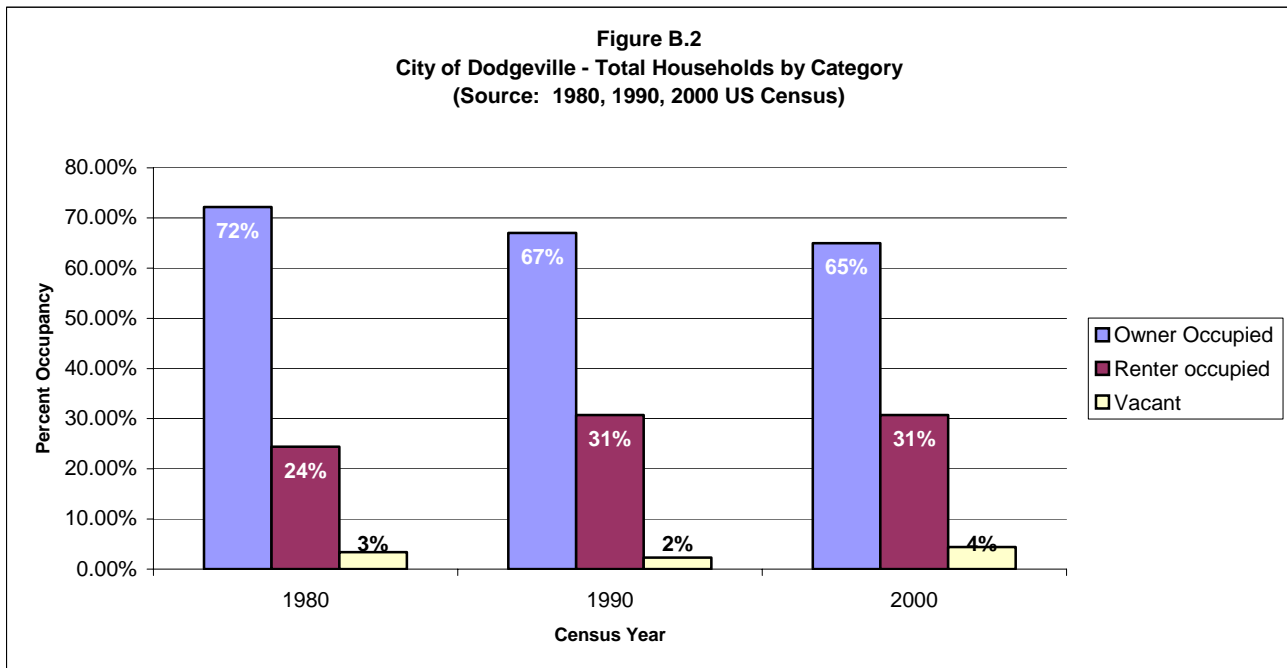
**HOUSING UNITS**

The City of Dodgeville housing supply has increased by 718 units in the past 30 years. Figure B.1 shows the most significant increase occurred between 1970 and 1980, with an increase of 266 units.



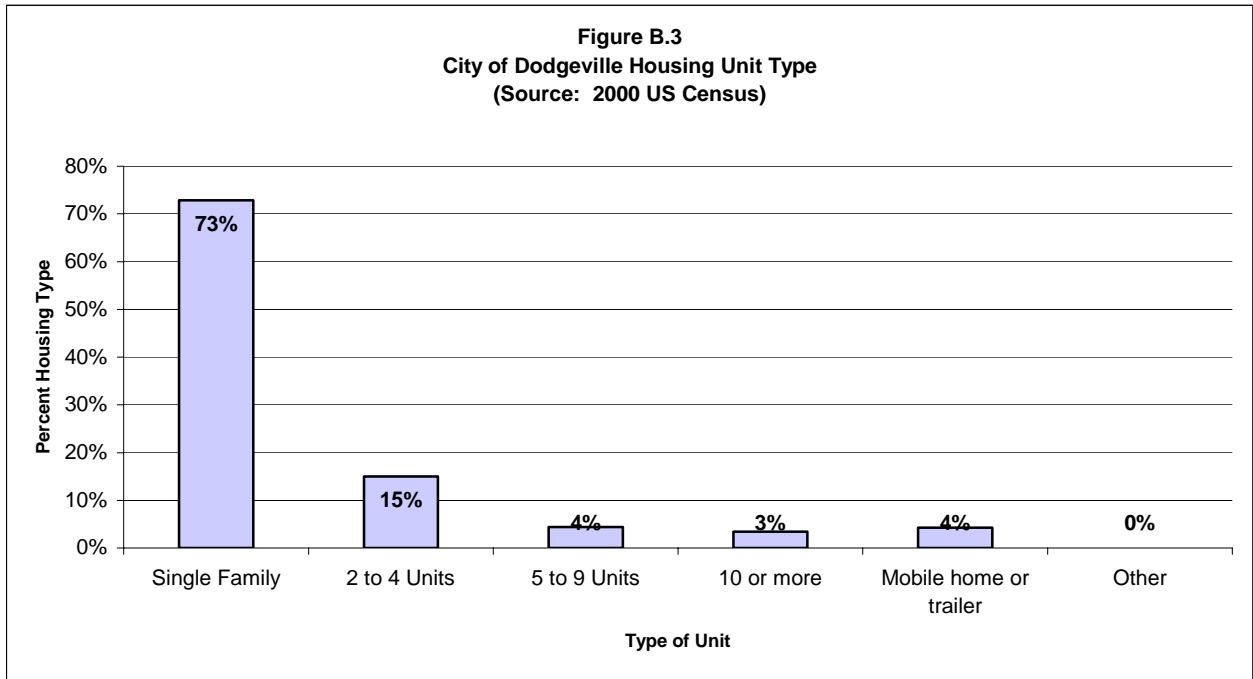
**OCCUPANCY CHARACTERISTICS**

Figure B.2 shows the City’s housing occupancy according to the 1980, 1990, and 2000 US Census. Between 1990 and 2000, there was a 2 percent decrease in owner occupied households, rental rates stayed constant, and the vacancy rate increased 2 percent. In 2000, of the 1,831 housing units in the City of Dodgeville, 1,189 were owner occupied, 562 were renter occupied, with the remaining eighty units vacant. The average number of persons per household was 2.56 for owner occupied units, 1.88 for rental units.



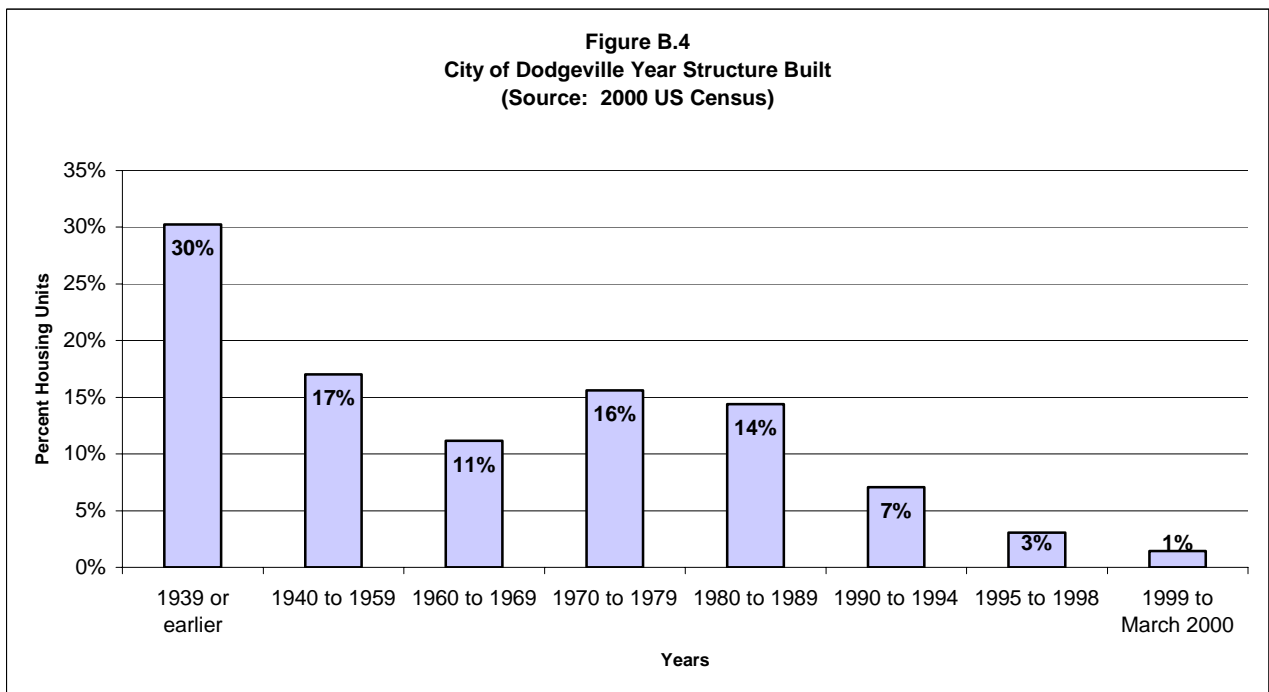
**STRUCTURAL CHARACTERISTICS**

Figure B.3 indicates the type of housing units in the City of Dodgeville as reported in the 2000 US Census. As indicated, 73 percent of the housing stock in the City is single-family homes, with lesser percentages for other housing categories.



**AGE CHARACTERISTICS**

Figure B.4 shows the age of housing stock in the City of Dodgeville. Approximately 30 percent of City houses were built in 1939 or earlier. Fifty-eight percent were built between 1940 and 1989, with 11 percent constructed in the past decade.



**HOUSING AFFORDABILITY**

This planning process is an opportunity for local communities to increase housing choices not only by modifying development patterns, but also by increasing the supply in existing neighborhoods that can be served by the current infrastructure.

As mentioned previously in this section, housing affordability is a major component of the comprehensive plan. No single type of housing can serve the varied needs of today's diverse households. Table B.1 compares median home values over a ten-year period (1990 –2000), showing the difference in home values throughout the County. Table B.2 compares median rents paid over the same ten-year period for the county.

**Table B.1: Comparison of Owner Occupied Median Home Values - 1990 & 2000**

<b>Jurisdiction</b>	<b>1990 Median Home Value - Owner Occupied</b>	<b>2000 Median Home Value - Owner Occupied</b>	<b>Change in Median Home Value 1990 to 2000</b>
Iowa County	\$46,500	\$91,800	\$45,300
City of Dodgeville	\$50,300	\$88,200	\$37,900
City of Mineral Point	\$43,500	\$90,300	\$46,800
Town of Arena	\$60,700	\$122,700	\$62,000
Town of Brigham	\$51,700	\$88,200	\$36,500
Town of Clyde	\$44,200	\$87,500	\$43,300
Town of Dodgeville	\$63,400	\$134,500	\$71,100
Town of Eden	\$40,600	\$122,500	\$81,900
Town of Highland	\$43,800	\$105,100	\$61,300
Town of Linden	\$40,000	\$106,300	\$66,300
Town of Mifflin	\$29,600	\$73,100	\$43,500
Town of Mineral Point	\$51,100	\$135,300	\$84,200
Town of Moscow	\$41,500	\$115,600	\$74,100
Town of Pulaski	\$47,000	\$78,800	\$31,800
Town of Ridgeway	\$45,000	\$153,400	\$108,400
Town of Waldwick	\$38,000	\$80,000	\$42,000
Town of Wyoming	\$65,400	\$123,200	\$57,800
Village of Arena	\$49,300	105,100	\$55,800
Village of Avoca	\$27,500	\$48,900	\$21,400
Village of Barneveld	\$58,900	\$117,600	\$58,700
Village of Blanchardville	\$39,000	\$88,900	\$49,900
Village of Cobb	\$41,900	\$81,200	\$39,300
Village of Highland	\$40,500	\$77,200	\$36,700
Village of Hollandale	\$34,100	\$70,300	\$36,200
Village of Linden	\$30,800	\$70,600	\$39,800
Village of Rewey	\$23,200	\$51,400	\$28,200
Village of Ridgeway	\$44,300	\$88,000	\$43,700

(Source: 1990 & 2000 US Census)

**Table B.2: Comparison of Renter Occupied Median Rent Paid - 1990 & 2000**

<b>Jurisdiction</b>	<b>1990 Median Rent - Renter Occupied</b>	<b>2000 Median Rent - Renter Occupied</b>	<b>Change in Median Rent 1990 to 2000</b>
Iowa County	\$323	\$502	\$179
City of Dodgeville	\$264	\$569	\$305
City of Mineral Point	\$222	\$446	\$224
Town of Arena	\$292	\$539	\$247
Town of Brigham	\$421	\$575	\$154
Town of Clyde	\$213	\$225	\$12
Town of Dodgeville	\$242	\$604	\$362
Town of Eden	\$225	\$500	\$275
Town of Highland	\$200	\$525	\$325
Town of Linden	\$219	\$506	\$287
Town of Mifflin	\$165	\$488	\$323
Town of Mineral Point	\$243	\$532	\$289
Town of Moscow	\$267	\$513	\$246
Town of Pulaski	\$238	\$513	\$275
Town of Ridgeway	\$238	\$525	\$287
Town of Waldwick	\$175	\$475	\$300
Town of Wyoming	\$256	\$492	\$236
Village of Arena	\$259	\$520	\$261
Village of Avoca	\$175	\$388	\$213
Village of Barneveld	\$267	\$486	\$219
Village of Blanchardville	\$267	\$292	\$25
Village of Cobb	\$220	\$467	\$267
Village of Highland	\$160	\$350	\$190
Village of Hollandale	\$185	\$317	\$132
Village of Linden	\$186	\$453	\$267
Village of Rewey	\$213	\$400	\$187
Village of Ridgeway	\$221	\$497	\$276

(Source: 1990 &amp; 2000 US Census)

**OWNER-OCCUPIED CHARACTERISTICS**

Figure B.5 shows the value of owner-occupied units in the City of Dodgeville. The majority of homes in the City range in value from \$50,000 to \$99,999, with other units both above and below. The 2000 median value of an owner-occupied home in the City was \$88,200.

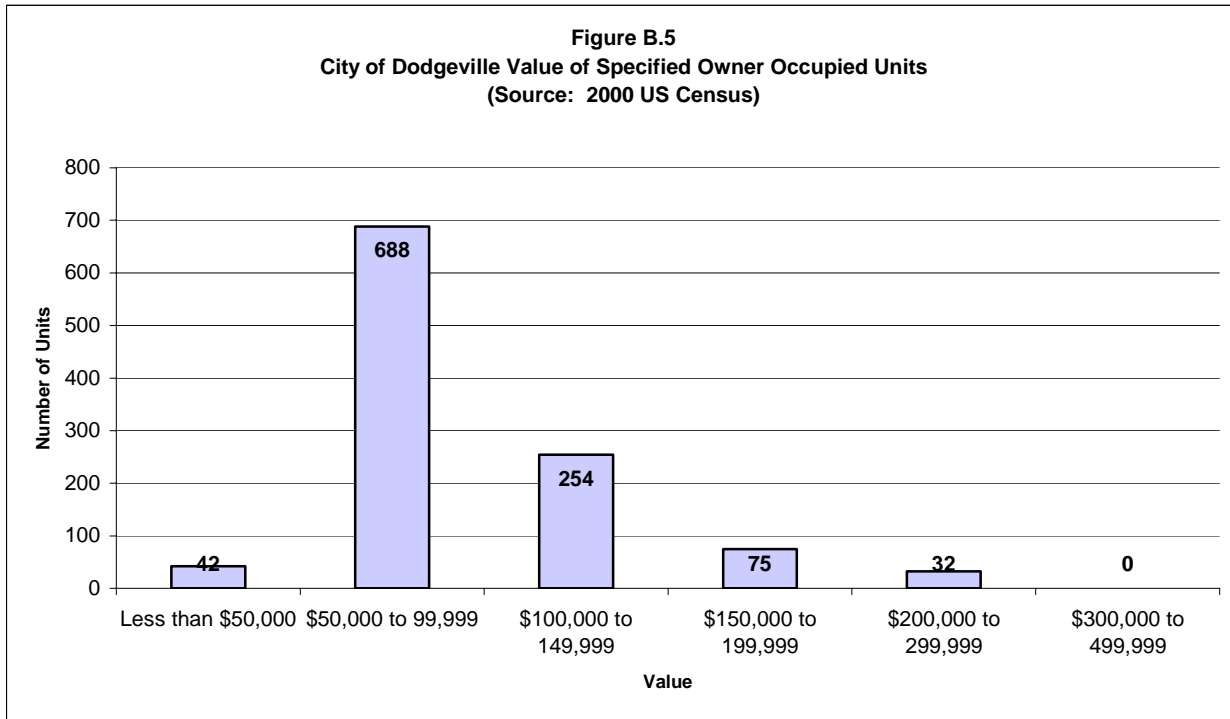
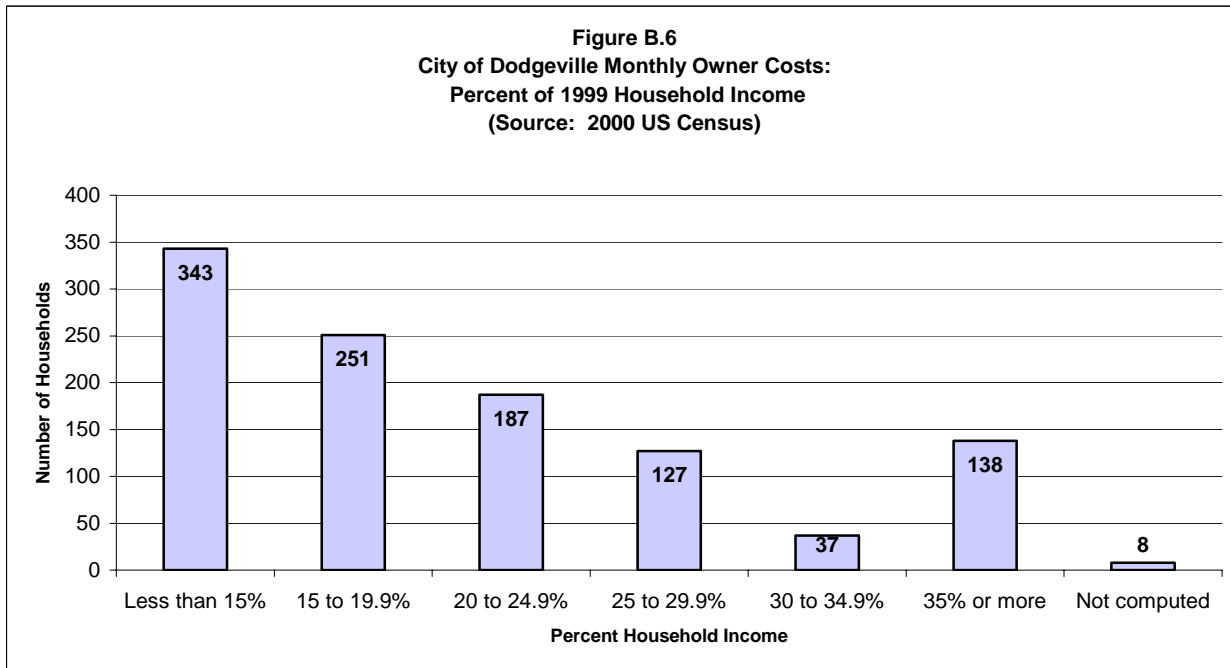
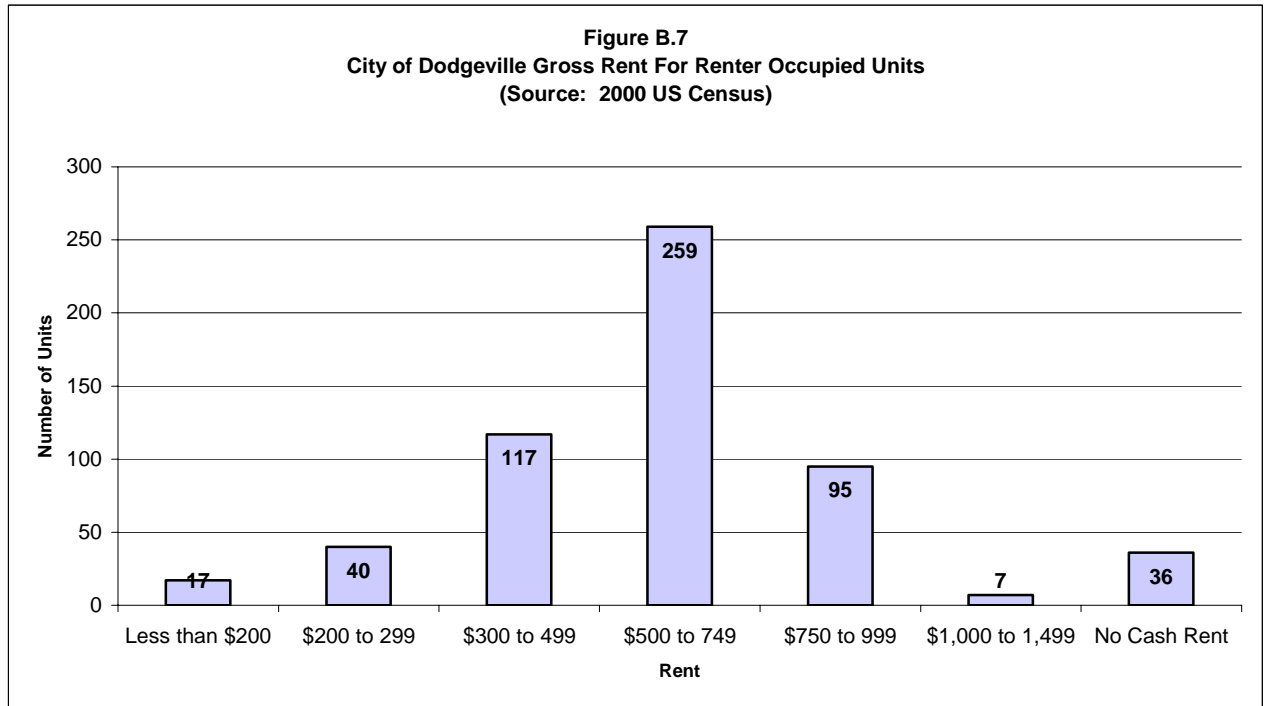


Figure B.6 indicates monthly owner costs as a percentage of 1999 household income. A total of 175 households are paying more than 30 percent of their income towards housing costs. A home is generally considered affordable when the total costs do not exceed 30 percent of total household income. However, residents may choose to pay more for a particular style or type of home.

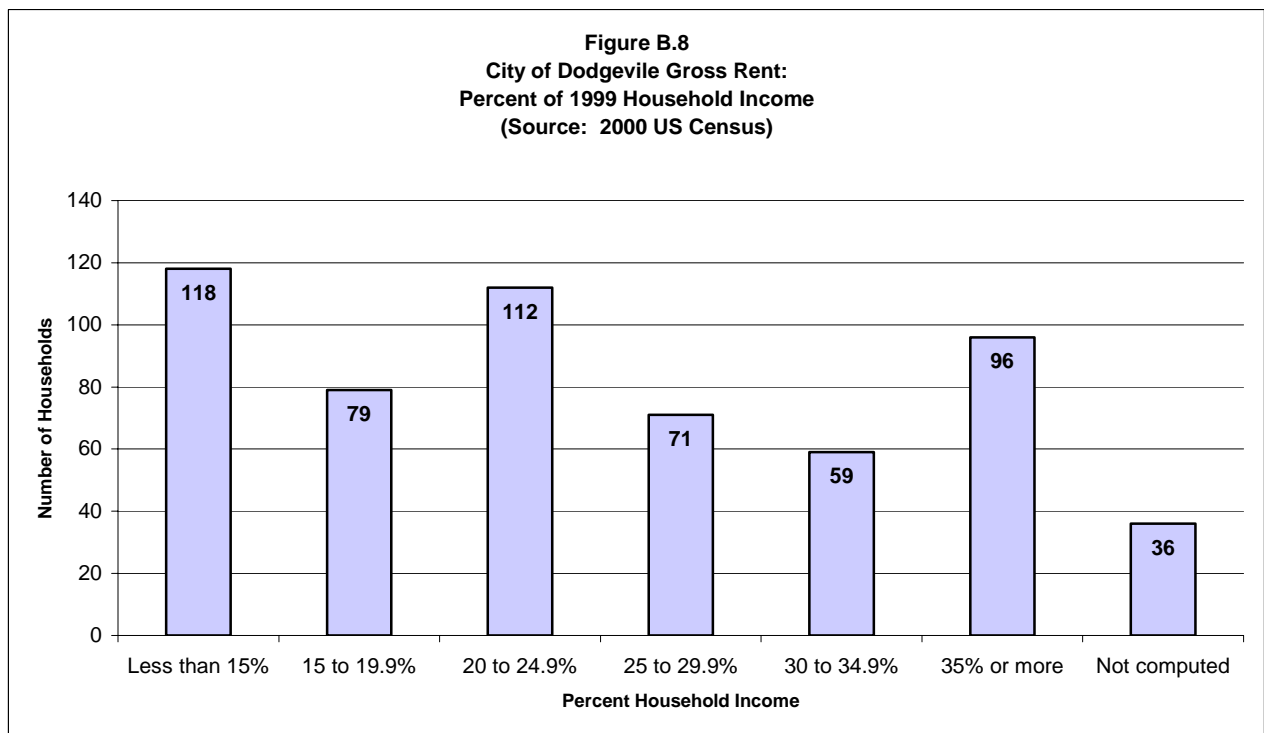


**RENTER-OCCUPIED CHARACTERISTICS**

Figure B.7 indicates the gross rent for renter-occupied units in the City of Dodgeville for the year 2000. The majority of units are in the range of \$500 - \$749 per month. In the year 2000, the median rent in the City of Dodgeville was \$569.



As indicated by Figure B.8, 165 renters are paying in excess of 30 percent of their household income towards housing costs. As mentioned previously, a person should have the opportunity to live somewhere and pay less than 30 percent of their income towards housing. This does not mean that people will not pay more, but that they should have the opportunity available for affordable housing.



### **HOUSING AGENCIES & PROGRAMS**

There are a number of state and federal housing agencies and programs to assist individuals, developers, and communities in Iowa County. Below are brief descriptions of various agencies and programs, including contact information. To find out specific information or which program fits your needs contact them directly.

#### **THE HOUSING AUTHORITY OF THE CITY OF DODGEVILLE (DHA)**

The Housing Authority of the City of Dodgeville is a public body authorized by the Dodgeville City Council under Wisconsin Statutes.

The goals of the DHA are to: 1) create affordable, safe, and adequate housing for individuals and families who are of low or moderate income and; 2) to plan for future housing needs and develop programs to meet the housing needs of individuals and families in and around the City of Dodgeville.

The DHA administers a Rental Voucher Program, Rental Rehabilitation and Rental Energy Rehabilitation Programs, Renters and Landlord Workshops, Housing Counseling Programs, and other programs designed to provide decent, affordable housing to moderate and low income persons in Dodgeville.

A five-member board of commissioners governs the DHA and its programs. Commissioners are appointed by the Mayor and City Council. Each commissioner is unpaid and is appointed for a term of 1 to 5 years.

#### **WISCONSIN DEPARTMENT OF HOUSING AND INTERGOVERNMENTAL RELATIONS - BUREAU OF HOUSING (DHIR-BOH)**

More than \$40 million is distributed annually to improve the supply of affordable housing for Wisconsin residents. The Bureau of Housing is involved in the following programs:

- Administers federal housing funds such as Home Investment Partnerships, (HOME) and Community Development Block Grants (CDBG)
- Administers a variety of programs for persons with Special Needs (Homeless)
- Provides state housing funds through local housing organizations
- Coordinates housing assistance programs with those of other state and local housing agencies
- Develops state housing policy and provides housing information and technical assistance

#### **WISCONSIN HOUSING AND ECONOMIC DEVELOPMENT AUTHORITY (WHEDA)**

The Wisconsin Housing and Economic Development Authority serves Wisconsin residents and communities by providing information and creative financing to stimulate and preserve affordable housing, small business, and agribusiness as a stimulus to the Wisconsin economy.

WHEDA offers programs for both single and multi-family units. Below are examples of projects that may qualify for WHEDA Multifamily Loans.

- New construction
- Acquisition and/or rehabilitation of existing properties
- Historic preservation
- Community-based residential facilities
- Assisted living facilities
- Section 8 properties

#### **DODGEVILLE HOUSING AUTHORITY**

100 E. Fountain Street  
Dodgeville, WI 53533

(608) 935 - 9593

#### **WISCONSIN BUREAU OF HOUSING DEPARTMENT OF ADMINISTRATION**

101 East Wilson Street  
Madison, WI 53702

Phone: 608-266-0288

<http://www.doa.state.wi.us/dhir>

#### **WHEDA (Madison Office)**

201 W. Washington Ave.  
Suite 700  
P.O. Box 1728  
Madison, WI 53701-1728

Phone: 1-800-362-2761

<http://www.wheda.com>

**UNITED STATES DEPARTMENT OF AGRICULTURE - RURAL DEVELOPMENT (USDA-RD)**

The Rural Housing Service helps rural communities and individuals by providing loans and grants for housing and community facilities. Funding is provided for single family homes, apartments for low-income persons or the elderly, housing for farm laborers, child care centers, fire and police stations, hospitals, libraries, nursing homes, schools, and much more.

The Rural Housing Service (RHS) is an agency of the U.S. Department of Agriculture (USDA). Located within the Department's Rural Development mission area, RHS operates a broad range of programs to provide:

- Homeownership options to individuals
- Housing rehabilitation and preservation funding
- Rental assistance to tenants of RHS-funded multi-family housing complexes
- Farm labor housing
- Help to developers of multi-family housing projects, like assisted housing for the elderly and disabled, or apartment buildings
- Community facilities, such as libraries, childcare centers, schools, municipal buildings, and firefighting equipment in Indian groups, nonprofit organizations, communities, and local governments.

**USDA RURAL DEVELOPMENT OF WISCONSIN**

4949 Kirschling Ct  
Stevens Point, WI 54481

Phone: (715) 345-7615  
FAX: (715) 345-7669

<http://www.rurdev.usda.gov/wi/>  
<http://www.rurdev.usda.gov/rhs/>

**UNITED STATES HOUSING AND URBAN DEVELOPMENT DEPARTMENT (HUD)**

The mission of HUD is to provide decent, safe, and sanitary homes and suitable living environments for every American. More specifically the programs of HUD are aimed at the following:

- Creating opportunities for homeownership
- Providing housing assistance for low-income persons
- Working to create, rehabilitate and maintain the nation's affordable housing
- Enforcing the nation's fair housing laws
- Helping the homeless
- Spurring economic growth in distressed neighborhoods
- Helping local communities meet their development needs

**U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD)**

451 7th Street S.W.  
Washington, DC 20410

Phone: (202) 708-1112

<http://www.hud.gov>